

APPENDIX A-4 - TVA RESPONSE TO COMMENTS AND LETTERS

Name/Organization	Comment and TVA Response
Carol Forman	<p>1. Comment - I have read your plan and fully support Alternative B. The amount of time and work put into this report is impressive. The maps and data demonstrate visionary thinking. On page 26, 3.15 Commitments 1 regarding BMP forest management I think a little clarification would be helpful to explain timber harvesting by TVA. Are your talking iselect cut or iclear cut? I have negative thoughts on clear cutting. I would also be interested in what the timber is used for and who would do the harvest. I received by packet at the Campbell County Chapter of Friends of Norris Lake Watershed.</p> <p>TVA Response - <i>The majority of TVA timber harvesting would be regeneration harvests, commonly referred to as clear-cutting. Best Management Practices (BMPs) include erosion control measures, streamside management zones, and other environmental protection features. Site-specific impacts of harvests would be discussed in individual unit plans. In addition, harvests would be limited to 20 acres in size to minimize environmental impacts. Our goal in forest management is to regenerate a healthy and diverse forest that will create wildlife habitat diversity. The tree species that are generally managed through harvesting are oaks and shade intolerant species which do not regenerate adequately under the sunlight conditions created by selective harvesting. Oaks are an important wildlife food and are declining in the eastern forests, partially because of selective (high-grade) harvesting. Selective systems also require reentering the forest several times over the rotation of the forest, which causes increased erosion from reopening road cuts for each entry. During the 1970s, 39 million board feet of timber was cut on Norris Reservoir by selective harvests. As a result of those harvests, forests on Norris Reservoir are often understocked, with poor quality growing stock. Since the 1970s, timber harvests on Norris Reservoir land have declined greatly; from 1980-1989, 922 acres were cut, while from 1990-1999 only 351 acres were cut. Considering the Sensitive Resource Management (Zone 3) and Natural Resource Conservation (Zone 4) land total 23,776 acres, the last 10 years harvests (351 acres), would put the rotation age of Norris Reservoir forests at 679 years. Therefore, TVA believes clear-cutting is a necessary management tool for the health of the forest.</i></p> <p>Most timber harvests are sold through a sealed bid process in which the highest bidder receives the contract. TVA uses an extensive sale contract, administered and supervised by the regional forester, which includes stringent requirements regarding BMPs, safety, property damage, silvicultural guidelines, and liability. Most of the sawtimber harvested from TVA public land is high quality and is used for furniture, cabinets, and flooring. Other products include pallets, cross ties, and wood chips for paper and oriented strand board (OSB). OSB is a flake board, a wood composite that comes in 4x8 sheets and is used for roof decking and other construction.</p>
John Young LaFollette, TN	<p>2. Comment - Do not agree with allocation of Parcel 72. School House Point should have maintained road. We need the road fixed to Schoolhouse Point and the primitive boat launch there improved.</p> <p>TVA Response - <i>Roadways are not incompatible with Natural Resource Conservation (Zone 4) designation. Land in Natural Resource Conservation (Zone 4) are managed for the enhancement of natural resources for human use and appreciation. Parcel 72 is heavily used for informal camping and other dispersed activities. The need for road improvement will be determined when unit plans for Sensitive Resource Management (Zone 3) and Natural Resource Conservation (Zone 4) parcels are developed. Boat ramps are incompatible with Natural Resource Conservation (Zone 4) zone..</i></p>

Name/Organization	Comment and TVA Response
John Young - continued	<p>3. Comment - Do not agree with Parcel 87 allocation. Change entire shoreline to recreation or wildlife management area.</p> <p>TVA Response - <i>Parcel 87 is currently proposed as Developed Recreation (Zone 6) (see definition for Zone 6 in Table 2-4 Planned Land Use Zone Definition, pg. 17). The land fronting (adjacent to) this parcel was originally sold for commercial recreation purposes. Today that private land adjacent to Parcel 87 is serving as Shanghai Resort, which is one of 23 marinas on Norris Reservoir.</i></p> <p>4. Comment - Do not agree with Parcel 88 allocation. Change to Recreation. The cove behind Shanghai should be for recreation or wildlife.</p> <p>TVA Response - <i>Parcel 88 is zoned Residential Access (Zone 7) because backsliding property owners have deeded rights of ingress and egress to and from the waters of Norris Reservoir. Based on the shoreline management decision of 1999, these property owners also have the right to apply to TVA for private water use facilities. Although the land behind Shanghai Resort is privately owned, the cove can be used for recreation and wildlife.</i></p> <p>5. Additional Comments - There is not a launch site from Whitman Hollow to Rainbow Marina. There is a primitive site at School House Point, but you have to have an ATV (which should be outlawed along all shoreline). There is absolutely too much residential areas in the whole area from Rainbow Marina to Shanghai and Deerfield, Cove Pointe, Racetrack, Big Creek 1-2-3-4. Save the lakeshore for the future generations of the public. The lake has become a cluttered up and urban ugliness. Ramshackle boathouses , clear cut lawns, septic tanks on goat cliffs.</p> <p>TVA Response - <i>There are two zones where residential development could potentially occur, Non-TVA Shoreland (Zone 1) and Residential Access (Zone 7). Combining these two zones, it is possible that almost 33 percent of the total shoreline(264 miles) around Norris Reservoir could be developed for residential access (see Section 2.2). Approximately half of that shoreline is currently developed. To offset negative impacts associated with such alterations, TVA has categorized the residential (Residential Access, Zone 7) and flowage easement (Non-TVA Shoreland, Zone 1) shoreline. The Norris Plan (Alternative B) does not propose to add any additional land to Residential Access (Zone 7). Residential Access (Zone 7) has 131 miles and Non-TVA Shoreland (Zone 1) has 133 miles of shoreline. In accordance with TVA's Shoreline Management Policy, TVA categorized the shoreland on Norris Reservoir based on resource data collected from field surveys of sensitive species and their potential habitats, archaeological resources, and wetlands along those stretches of shoreland (see Section 2.2). This categorization will help offset negative impacts associated with shoreline alterations in Non-TVA Shoreland (Zone) and Residential Access (Zone 7).</i></p> <p>6. Additional Comments: We need more habitat improvements (such as food plots). Also, the field in the cove behind Shanghai all of it should be changed to recreation. Quite a few people use that area for camping, fishing, picnicking. There is a good accessible road there and a primitive boat launch for small car top boats. The field is a good game food plot and for ducks).</p>

Name/Organization	Comment and TVA Response
John Young - continued	<p>TVA Response - There is no TVA public land behind Shanghai Resort. Natural Resource Conservation (Zone 4) land is available for these uses. A total of 85 percent of the TVA public land around Norris Reservoir is proposed for Sensitive Resource Management (Zone 3) and Natural Resource Conservation (Zone 4). These are areas where habitat improvement projects, such as food plots, are and would continue to occur. Currently, TVA cooperates with a host of organizations and agencies to accomplish such projects.</p> <p>7. Additional Comments: I can't see why TVA couldn't spend some money to bring a dozer and rework some of the roads to the recreation and game management areas. The county road department gives free gravel for driveways and sometimes charge \$10 a truckload. Maybe there could be an arrangement made between TVA and them to deliver gravel for the roads (P.S. we were promised a boat launch at School House Point by the lady from TVA at a meeting between CORA and TWRA and the public at Jacksboro. She forgot after the storm settled I guess).</p> <p>TVA Response - The need for road maintenance and improvements will be addressed when unit plans for Sensitive Resource Management (Zone 3) and Natural Resource Management (Zone 4) parcels are completed. The appropriateness of all-terrain vehicle (ATV) use, and any restrictions are also evaluated in unit plans. TVA is unaware of a promise to improve and/or build a boat launch at School House Point.</p>
Mr. and Mrs. Ronald and Neva Kitts Maynardville, TN	<p>8. Comment: Plan is good. Needed to be updated since 1968</p> <p>TVA Response - Thank you for your comment.</p>
Mr. Michael Nixon; Knoxville, TN	<p>9. Comment: I like the Alternative B plan that would zone TVA reservoir lands into 7 categories. You've really put a lot of work into this and it looks good.</p> <p>TVA Response - Comment Noted. Thank you for your comment.</p>
Mr. George McNeely LaFollette, TN	<p>10. Comments - I would like for TVA to create a buffer zone, open to the public, on all of the shoreline around Norris Lake. At present, there are some parts of Norris shoreline that are privately owned; some at different levels from 1020 to 1052. This creates a problem anytime that you go to shore or when fishing to create a buffer zone along the entire shoreline.</p> <p>TVA Response - The accompanying land use maps should help clarify where citizens can recreate. TVA does not have any plans to buy additional land at this time.</p> <p>11. Comments - I would also like for TVA or the different counties to investigate some of the septic systems that exist and that are being installed. I can't imagine how some of these lots can perk when they are largely all rock.</p>

Name/Organization	Comment and TVA Response
Mr. George McNeely continued	<p>TVA Response - Septic systems are allowed on private land if permits can be obtained from state and county regulators. Septic systems on TVA flowage easement must meet a 2-foot vertical and 50-foot horizontal separation from normal summer pool (1020-foot msf). The state and local agencies regulate the discharge from these tanks into surface or groundwater.</p>
Mr. David L. Linn Knoxville, TN	<p>12. Comments: TVA has sent letters and given permits to construct water use facilities. Letters tell adjacent property owners where they could place certain items (I.e., fences, etc.). However, TVA never enforces their own rules. There are no penalties for people not following TVA rules. Specifically, concrete block construction (below the 1020) that TVA sold had to be removed. That has never happened. Where the docks come out, TVA required that these people must drop their dock on the shoreline at a certain elevation. The adjacent landowners are not complying with this. TVA has never enforced any of their own regulations. Lindsey Mills area is where I am speaking of. Lack of reinforcement on the part of TVA. I support no allocation of commercial development in Alternative B.</p> <p>TVA Response - Comments noted. There is no allocation for commercial development (Industrial/Commercial Development, Zone 5) in the Norris Plan. TVA periodically patrols shoreline to monitor violations and encroachments. Nonpermitted facilities may be removed at the direction of TVA.</p>
Mr. Gary Hickman Maynardville, TN	<p>13. Comments - Do agree with allocation of Parcel 278. Let me know if you ever plan to sell below 1040. You are doing a great service to the users of Norris Reservoir, both lakefront property owners and remote users. Development (residential) has ballooned over the past several years and concerns me as to potential impacts to water quality and visual scapes, in addition to the crowded nature increasing safety concerns.</p> <p>TVA Response - TVA does not plan on selling any land. There are two zones where residential development can potentially occur, Non-TVA Shoreland (Zone 1) and Residential Access (Zone 7). By combining these two zones, it is possible that almost 33 percent (264 miles) of the total shoreline around Norris Reservoir can be developed for residential access(see Section 2.2). Approximately half of that shoreland is currently developed. To offset negative impacts associated with such alterations, TVA has categorized the Residential Access (Zone 7) and flowage easementNonTVA Shoreland (Zone 1) shoreline. The Norris Plan (Alternative B) does not propose to add any additional land to Residential Access (Zone 7). Residential Access (Zone 7) has 131 miles and Non-TVA Shoreland (Zone 1) has 133 miles of shoreline. In accordance with TVA's Shoreline Management Policy, TVA categorized the shoreland on Norris Reservoir based on resource data collected from field surveys of sensitive species and their potential habitats, archaeological resources, and wetlands along those stretches of shoreline (see Section 2.2). This categorization will help offset negative impacts associated with shoreline alterations in Non-TVA Shoreland (Zone 1) and Residential Access (Zone 7). Water quality and visual impacts of the allocations are discussed in Section 3.1 and 3.7.</p>
	<p>14. Comments - A maximum number of boats per day limit would be nice.</p> <p>TVA Response - Setting a limit on the number of boats allowed on the water at a given time would be the responsibility of the Tennessee Wildlife Resources Agency. Given the number and wide range of geographical locations of marinas and boat launching ramps, recreational watercraft crowding does not appear to be a problem on Norris Reservoir.</p>

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Mr. James A. Bryson TDOT Nashville, TN	<p>15. Comments - The Norris Reservoir Land Management Plan Maps do not show State Routes. State Routes 61, 170, and 33 are near the study's area and SR 33 actually crosses through Natural Resource Conservation Zone 4 (Parcel 3). State Route 33 and the bridge over Norris Reservoir should be noted on the Plan. In order to properly address transportation concerns, roadways and roadway plans should be noted in the Environmental Assessment.</p> <p>In the future, requests to review land management plans would be more appropriately sent for review to TDOT's Planning Division, TDOT, James K. Polk Building, Suite 900, Nashville, TN 37243.</p> <p>TVA Response - <i>Maps have been revised to show state routes. The EA has been revised to include roadways planned in the state transportation plan. The address change has been noted.</i></p>
Spencer & May Boardman Knoxville, TN	<p>16. Comments - I would like TVA to consider making a distinction (via definition name or title) between developed recreation (Zone 6) and informal recreation activities as defined in Zone 4. One type of recreation is the zone title while informal recreation is buried within the text of Natural Resource Conservation. I would like to see the word "Developed" Recreation placed into the Zone 6 definition.</p> <p>I would like TVA to place a small locator map on each map panel. It would help the user find where in the world they are if they are not familiar with the reservoir.</p> <p>When discussing Alternative A (No Action) I didn't realize that TVA had a published or existing land management plan for Norris Reservoir. I don't think the public understands or can make the linkage between what we call a forecast system map and what we now call a land management plan. Need to make this concept more clear via defining what a forecast system is and what it's not! If people ask to see the no action plan, what are you going to show them?</p> <p>Put me down for one of the citizens who would like for TVA to return to the idea of including full disclosure of why the allocations were made (by parcel) and a brief word picture of the parcel description made available within the plan document. It looks like we want to hide something instead of saving paper and printing costs.</p> <p>Can the planning team provide citizens with a written record of the allocation decisions or with some type of matrix to show the capability and suitability analysis for why the team justified the parcel for a given allocation? Are narrative justification packages available for citizens to read if requested five years from now? Will TVA be able to provide good rationale for their decisions if questioned about its planning process?</p> <p>It would be helpful to older citizens (like me) if TVA would place the actual numbers within parentheses adjacent to the 1-800-TVA-LAND (882-5263).</p> <p>The meeting (open house) was very well done—sorry more didn't show up. The Norris Reservoir Fact Sheet is very informative and is a good communications piece. Great Job!!</p> <p>TVA Response - <i>The final Norris Plan and accompanying EA would call Zone 6 Developed Recreation. Appendix A-3 provides a reason for the allocation for each parcel.</i></p> <p>TVA appreciates these suggestions and has made suggested changes. The linkage between the Forecast System and the current proposal is in Appendix A-3. Parcel descriptions are also available upon request and allocation reason is also noted in Appendix A-3.</p>

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Bob Jenkins LaFollette, TN	<p>17. Comments - Alternative B - excellent! Great job David! Shoreline Protection (pg. 7) - some major consideration should be given to prevention of erosion from banks and to prevent silting (may be it is addressed elsewhere).</p> <p>TVA Response - Comment noted and appreciated.</p> <p>18. Comments - To gain a better partnership with landowners, consider specified actions which would be tax deductible, e.g., riprap owner's bank. These would be actions which serve a direct environmental benefit/serves the cost of TVA/government and give the taxpayer a small return on investment.</p> <p>TVA Response - TVA is actively involved in cooperative stabilization efforts with landowners. TVA is exploring ways to do this more efficiently and save costs to ratepayers.</p>
Barbara A. Walton Oak Ridge, TN	<p>19. Comments - Recreation - consider jet ski zones.</p> <p>TVA Response - TVA does not regulate personal watercraft use. This comment will be shared with the Tennessee Wildlife Resources Agency (TWRA). Your request for a copy of the final Norris Plan and EA have been noted.</p> <p>20. Comment - I attended the 7/9/01 Open House and learned that Appendix A-1 should have been dated June 2001 and that the LMP is still proposed not final. It refers to itself as the Norris Plan; the DEA also uses the term proposed plan on page 1, the 'proposed Norris Plan' on page 9 and the draft Norris Plan on page 19. Please use the same name throughout. Please include the panel numbers in the parcel information (Section 5.1 Norris Plan and Appendix A-3) and give an outline on the 4 panels on Fig. 1-1 of the DEA to enable easier use of the material provided. The Norris Dam Reservation Tactical Plan (Appendix B-1) is labeled 'Draft June 2000'; is this correct? Please provide the last added map discussed throughout. Please update the census information provided on page 125. One page 119, a 10-year planning horizon is discussed; please state the time frame of the Norris Plan. I am very much in favor of Alternative B and commend the team's effort.</p> <p>TVA Response - TVA appreciates these suggestions and has made the changes. You will be included on the final mailing list.</p> <p>21. Comment - Parcel 6 should be divided between Zones 2 and 3. Three of the 8 significant ecological sites given on pages 59 and 60 are in parcel 6. The other 5 are in parcels designated Zone 3. This should also be highlighted in the parcel information (Section 5.1 Norris Plan and Appendix A-3).</p>

Name/Organization	Comment and TVA Response
Barbara A. Walton - continued	<p>TVA Response - I suggest the following changes in parcel zone designation: <i>The best use of the land in Parcel 6 was determined to be in support of TVA operations. Typically, TVA natural areas are allocated to Sensitive Resource Management (Zone 3). However, the planning process allows the flexibility for part of a parcel to have a different level of management. Although Parcel 6 is zoned as Project Operations (Zone 2) the area designated as a TVA natural area would be managed for protection and enhancement of its sensitive resources. Your editorial suggestions will be included in Appendix A-3 - Parcel Information Matrix.</i></p> <p>22. Comments - Table 3-3 on page 48 should indicate gray bats as found (see Norris Dam Cave, page 60).</p> <p>TVA Response - <i>The Gray Bats are listed in Table 3-3 under the heading iMammals.i</i></p> <p>23. Comments - Parcel 222 is the only wetland discussed in Section 3.5.1 not designated as Zone 3. This information should be summarized in the parcel information.</p> <p>TVA Response - <i>The matrix information table identifies the reason for allocation. Only the larger, more extensive wetland areas were placed in Sensitive Resource Management (Zone 3). Many small reservoir fringe wetland areas are located in Natural Resource Conservation (Zone 4) parcels, but would be managed to protect their function and value.</i></p> <p>24. Comments - Parcel 327 discussed on the top of page 64 is either a wrong number or should be included in parcel information.</p> <p>TVA Response - <i>This numbering error has been noted and has been corrected with Parcel 286 in the final document.</i></p> <p>25. Comments - I am a property owner in the Norris Pointe development on Davis Creek, Powell River . I have a few comments after reading the draft.</p> <p>3.12 iOther Issues,i has any reviewed the effects of light pollution on the habitat? One of the splendors of the lake is looking at the stars at night. If residential, commercial, and public properties use more light than is required, it will be like living in a large city. Is it to late to discuss this issue? If so, can we put together a suggestive guideline for residential, commercial, and government to follow?</p> <p>TVA Response - <i>A certain amount of residential or suburban development would occur regardless of the plan alternative selected. These developments often have some street lights. The Shoreline Management Zone required by TVA would buffer this light from the reservoir to some degree. The allocations would not make this worse, since TVA is primarily allocating land to Sensitive Resource Management (Zone 3) and Natural Resource Conservation (Zone 4).</i></p> <p>26. Comments - 3.15. 5. Commitments - you discuss Davis Creek. What are they. Map of Alternative iB.i I can review most CAD files. Can you e-mail (zip) me only the Davis Creek and Upper Powell River section? Or mail a copy to Tom Slanker, 1336 Grace Avenue, Cincinnati, OH 45208. TomSlanker@earthlink.net.</p>

Name/Organization	Comment and TVA Response
Tom Stanker - continued	<p>TVA Response - The Davis Creek Unit Plan was completed as an EA in 2000 with the following commitments:</p> <ol style="list-style-type: none"> 1. BMPs, including those prescribed for forestry (TVA, 1994, Best Management Practices for Silvicultural Activities on TVA Lands) will be implemented for any soil-disturbing activities to prevent or minimize soil erosion. 2. Cultural resources protection. Surveys will be conducted prior to initiation of any soil disturbing activity, including installation of additional wildlife openings, timber harvest, road construction, and parking areas. A report on the survey findings will be submitted to the Tennessee State Historic Preservation Officer for review and comment. 3. Endangered Species Protection. Trees and vegetation in riparian zones and shoreline buffers will be preserved to protect gray bat food sources. Timber harvests or forest clearing will be restricted to the period of November 15 to March 1, when Indiana bats are hibernating elsewhere. If it is necessary to perform these activities at any other time, surveys will be conducted to determine the presence or absence of Indiana bats at these sites. 4. Visual buffers. A buffer between 50 and 100 feet wide will be provided to screen timber harvest areas from public thoroughfares and shorelines. Harvests will be less than 20 acres in size. 5. Controlled burns. Controlled burns will be conducted in accordance with Tennessee open burning regulations. 6. Agricultural Licenses. Best Management Practices for agriculture (Special Provisions of TVA Form 1872B, reproduced in Appendix G of the EA) will be included in agricultural licenses. <p>The maps are too large to send through the email. Hard copies have been mailed.</p>
Gordon Early Friends of Norris Lake Watershed, Campbell County Chapter	<p>27. Comments - David, I have looked over your draft and I personally think your Alternative B is a big improvement over what we have now. I have a question concerning 3.15.1 on Page 26. Why is the maximum permitted timber harvest 20 acres? This sounds rather large to me for property in proximity to Norris Lake.</p> <p>TVA Response - Timber harvests are normally conducted on larger tracts of land where a 20-acre area comprises a small percentage of the total area. Timber harvests are conducted on TVA land to maintain forest health and vigor, sustain or increase present levels of ecological diversity, and provide habitat benefits for a variety of game and nongame wildlife. A maximum harvest size of 20 acres was proposed to lessen aesthetic impacts. Harvest areas are laid out in an irregular shape to increase the edge effect, which is beneficial to wildlife, and also reduces aesthetic effects.</p>
	<p>28. Comments - We will be having a chapter board meeting this evening, and I plan to solicit comments on the plan from the other board members. We may have some additional questions for you.</p> <p>TVA Response - Comments noted and questions welcomed.</p>

Name/Organization	Comment and TVA Response
Gordon Early - <i>continued</i>	<p>29. Comments - Overall, I personally like your draft very much. The main thing I like is the large increases you recommend in Sensitive Resource Management and Natural Resource Conservation zones while keeping recreation about where it is now and prohibiting industrial use.</p> <p>TVA Response - Comment noted.</p>
Russell H. Pickard Caryville, TN	<p>30. Comments - 3.12 Other Issues-->Potential community noise effects will be evaluated for this EA pertaining to land use however, there doesn't seem to be any stated concern or reference that addresses iLAKE RELATED noise such as boats with unmuffled engines that produce unnecessarily high levels of exhaust noise. There appears to be a proliferation of larger and more powerful boats with substantial increase noise levels. These increasing noise levels are not compatible with lake side residents or shoreline habitat.</p> <p>3.12.2 Noise--Lakeside noise effects need to be included with any shore noise concerns.</p> <p>TVA Response - Noise, recreational and transportation activities, is discussed in Section 3.12.2. The proposed allocations, which emphasized natural resource management, would minimize the introduction of significant additional noise to Norris Reservoir surroundings at this time.</p> <p>31 Comments - Shore line management and stabilization is an ongoing challenge and shore line erosion is very difficult to control. A large portion of Norris Lake consists of relatively narrow waterways and inlets which are vulnerable to the effects of large wakes created by some large boats. I am concerned about the effect of the increasing size and number of large boats that are operating on Norris Lake. If this trend continues without concern for the effects on shore line erosion it will become a major force in contributing to the destruction of the erosion sensitive shore line.</p> <p>I would like a copy of the Final Public Summary and The Final EA.</p> <p>TVA Response - TVA acknowledges that boats contribute to erosion of shorelines. Historically, the role of establishing and enforcing regulations that might reduce the impact of boating on erosion has been the responsibility of the states. As indicated above, the proposed land allocations with an emphasis on natural resource management would not promote larger boat usage and would not make this problem worse. TVA shares your concern for shoreline erosion and is actively involved in cooperative shoreline stabilization efforts. Your request for a copy of the final Public Summary and EA has been noted.</p>

Name/Organization	Comment and TVA Response
H. Joe Cathey, C.F.P. Corps of Engineers Nashville, TN	<p>32. Comments - 7/11/01, Letter to Jon Loney, Manger, TVA Environmental Policy and Planning. Subject: Draft Environmental Assessment (EA) Norris Reservoir Land Management Plan, June 2001 This is in response to your July 2, 2001, letter concerning the subject EA.</p> <p>We have reviewed your draft EA and offer the following comments:</p> <ul style="list-style-type: none"> Σ On Page 5, last par, the EIS process in inadvertently described as being used for the Norris Land Management Plan. Obviously, the NEPA process relating to EAs and FONSI will be used by TVA in it decision making process. Σ On page 10, Land Use Zone Definitions, section 2, Project Operations, the navigation operations are presented. It is recommended that references to locks and their operations be eliminated from the EA. Same with references to commercial tows. One page 23, par 3.10. Navigation, TVA states there is no commercial navigation on Norris. Σ One page 26, par 3.15. Commitments, Item 2, this sentence is ambiguous. Σ As expected, we prefer Alternative B for TVA implementation. <p>We appreciate the opportunity to review this EA. If you have any questions, please contact me at the above address, or telephone (615) 369-7520.</p> <p>TVA Response - <i>The definitions are standard for all reservoirs in the TVA system. Suggested edits were made in the final EA.</i></p>
Charles and Nancy Terwoord Fairborn, Ohio	<p>33. Comments - We have just been made aware of this potential plan on Norris Reservoir. We own land on 188 Dillon Lane, Caryville. Subdivision Lakemont, SD, Lot 36. We have built a vacation home there over the past 5 years. The current resale value is over \$150,000. It is with great concern that we are emailing you as to the exact effect this Alternative plan B will have on our land and our ability to maintain our property. It is our understanding that Plan B designates our land as parcel 19, Natural Resource Conservation. Does this mean that our lake front property can be open for public camping?? How do we prevent campers from accessing through our property? How do we protect our property as well as our privacy?? According to a map we were sent, property just to the left of ours (facing Lake front) is marked as Parcel 20, Residential access. From what we have read this affords more owner rights as to any public access. How did you determine what is 19 vs 20? For the personal homeowner is one better than the other? Can you please clarify this plan B for us?</p> <p>Please note: WE ARE STRONGLY AGAINST ANY PLAN THAT WILL ALLOW THE PUBLIC TO HAVE ACCESS TO THE LAKE FRONT IN FRONT OF OUR PROPERTY. WE DO NOT BELIEVE YOU HAVE THE LEGAL ABILITY TO ALLOW THE PUBLIC TO CAMP BENEATH OUR HOME. Please respond to our concern as soon as possible. Thank you</p> <p>TVA Response - <i>TVA public land is generally available for informal public recreation use. TVA's land allocations do not affect private property rights; neither do they give the public a right to trespass on private property. The differences between Parcel 19 (Sensitive Resource Management, Zone 4) and Parcel 20 (Residential Access, Zone 7) is the existence of deeded rights.</i></p>

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Dennis Shipley Claiborne County Chamber of Commerce Tazewell, TN	<p>34. Comments - On behalf of the representatives from Woodlake, City of Tazewell County Executive and the Claiborne County Chamber of Commerce, I wish to extend our gratitude for each of you taking the time to meet with us on Wednesday, July 18. We certainly enjoyed this opportunity.</p> <p>As we discussed, the above organizations are requesting that your organization consider our proposals concerning the planned use of parcels #209 and 211.</p> <p>Parcel #209 consists of 65.38 acres and has a zone allocation of 6. This represents recreational use, which Claiborne County obtained a 30 year easement for, many years ago. We are requesting that you continue to leave it a zone 6 and allow us time to further research plans to develop this parcel into a possible 9 hole Junior Pro Golf Course or public park that could include walking trails, picnic areas and other public usage.</p> <p>Lastly, we are requesting that parcel #211 be changed from a zone 4 to a zone 6. This would enable us to further consider the plans of a Junior Pro Golf Course on this site. We feel that this parcel would be more suited because of the boundary being with Woodlake Golf Course.</p> <p>In summary we will be looking into funding, maintenance and all other possibilities that could benefit our county</p> <p>TVA Response - <i>TVA has allocated Parcel 209 to recreation, and would prefer that the county fully explore the potential for recreational development for this tract before considering the other tract for recreational development. If Parcel 211 is needed for recreational use in order to enhance the Claiborne County Park, a parcel allocation change could be entertained at a later date.</i></p>
Michael A. Butler Tennessee Conservation League (TCL) Nashville, Tennessee	<p>35. Comments - This letter contains the comments of the Tennessee Conservation League (TCL) in response to the Tennessee Valley Authority's (TVA) draft environmental assessment (EA) for the Norris Reservoir Land Management Plan (NRLMP). We thank you for this opportunity to share our views on this matter.</p> <p>Overall the EA is thorough and we strongly agree with Alternative B. Specifically, we are pleased to see TVA choose an alternative that does not add additional public lands for use as residential, commercial, or industrial properties. We offer only a few questions regarding eight public land parcels described within the EA. The following are our specific comments.</p> <p>TVA Response - <i>Thank you for your comments.</i></p> <p>36. Comments - Parcel 188 - We strongly believe that his parcel's designation should be changed to natural resource conservation to (1) better protect the sensitive resource area it surrounds, (2) better offer informal recreation opportunities, and (3) buffer the private lands from the reservoir. Further, by establishing this area for recreation, access to the sensitive resource area would increase, potentially placing it at greater risk to negative impacts.</p> <p>TVA Response - <i>Parcel 188 is zoned as Developed Recreation (Zone 6) because it was determined to be an opportune site for some potential day use activities, such as picnicking. For example the parcel is in close proximity to Route 33. The impact on cultural resources on the adjacent Sensitive Resource Management (Zone 3) area will be assessed through the Section 106 process. Also a buffer would be maintained to separate any use activity that could impair the adjoining site. Parcel 188 would continue to serve as a Natural Resource Conservation (Zone 4) area for dispersed recreational activities as an interim use until definite site plans are approved.</i></p>

Name/Organization	Comment and TVA Response
TCL - continued	<p>37. Comments - Parcels 4, 37, 109, and 190 - After looking at these parcels, the League would like to assure that only the acres needed to operate boat ramps, parking areas, and marinas. These parcels are located near good clusters of natural resource conservation and sensitive resource management lands. We ask that the recreation designation for parcels 4, 37, 109, and 190 be reviewed and if a portion of each parcel is not being utilized, placing that portion in an adjacent parcel and changing its designation to natural resource conservation.</p> <p>TVA Response - All of these areas are currently being used for their intended developed recreational use. These parcel are being fully utilized for recreation and no additional land is proposed to be allocated. Parcel 4 is Miller Island Access Boat Ramp and is one of the most heavily used public access areas to the Clinch River tailwaters, it is also one of the few public access areas along this stretch of river. Parcel 37 was a specific requested partnership with the Tennessee Wildlife Resources Agency to provide a public boat launching ramp and access to this portion of Norris Reservoir. Landrights for the use of Parcel 109 have been granted to Powell Valley Marina. Parcel 190 is a combination lease and license for Cedar Grove Marina and Campground. By placing these parcels in Developed Recreation (Zone 6), reflects only what those parcels are being used for prior to this planning effort.</p> <p>38. Comments - Parcel 53 and 176 - We would like to know when the lease for these parcels run out and what happens to them when the lease does expire or is not renewed.</p> <p>TVA Response - Campbell County Park and Sharps Chapel Community are currently operating on a letter of agreement. Land now in Parcels 52 and 53 was Campbell County Park. However, the planning process revealed unique habitat on 90 acres of this park. The 90 acres are now Parcel 52. When the Norris Plan is approved, TVA will review another 30 year easement for Campbell County Park on the remaining acreage now located in Parcel 53. The Sharps Chapel Community has expressed interest, for several years, in the land now allocated to Parcel 176 for day use recreation. In response, TVA proposed this area to be allocated as Developed Recreation (Zone 6). If no community park is developed in the next 10 years, this parcel may be reallocated as Natural Resource Conservation (Zone 4).</p> <p>39. Comments - Parcel 77 - We understand the common sense approach of having this parcel listed as recreation, due to its close proximity to the Boy Scout camp. However, knowing scouting, we would like for TVA to reconsider this parcel designation in the following light. We would ask that TVA contact the Boy Scouts of America chapter that operates the camp, and a plan of use be developed for the TVA public land. Once it is established how this land will be used, it may then be more appropriate to designate the area. Until this time, we would recommend that the area be designated natural resource conservation. Such a designation should not interfere with typical scouting activities, and it offers the opportunity for a better-protected shoreline.</p> <p>Again, thank you for this opportunity to comment on this draft EA. We look forward to your response regarding our specific suggestions.</p> <p>TVA Response - Parcel 77 is a shoreland strip fronting land sold as a group camp with recreational water access rights to the Boy Scouts of America. Because of this, TVA allocated this land to Developed Recreation (Zone 6). Any further alterations or development of this parcel requires TVA approval. There are no known plans for any such activities at this time. It is expected that this shoreland would remain unchanged over the life of the Norris Plan. All parcels referred to above, except Parcel 176, is committed land.</p>

Name/Organization	Comment and TVA Response
Joyce H. Hoyle, CLP TDEC Nashville, Tennessee	<p>40. Comments - Thank you for the opportunity to review the Norris Reservoir Land Management Plan and Draft and Environmental Assessment (DEA) for potential impacts on recreation resources. If Alternative B is implemented, our division anticipates that this project will have a tremendous quality of life benefit to the residents of the Norris Reservoir region and the many visitors to the area. It is felt that a small decrease of 100 acres in Alternative B would have very little impact on recreation opportunities region. In addition, the project would provide substantial improvements to ensure the future informal and dispersed recreation opportunities of the area for fishing, boating, hunting, wildlife viewing, camping, picnicking, trials, and varied water related recreation activities.</p> <p>Tennessee's <i>1995-1999 State Recreation Plan</i> clearly shows that habitat protection and river and lake access and related lake activities are a high priority for the East Tennessee Planning Region as well as the neighboring Upper East Tennessee Planning Region. The proposal to improve the long-term use of the Norris Reservoir Land Management will help meet the objectives of this state policy plan. Areas of special consideration that this project could improve include: quality boat access, fishing, wildlife observation, camping and lake recreation activities and hunting. Furthermore, the proposed alternative B would provide an important resource for the State of Tennessee to ensure the long-term viability of the Norris Reservoir Land Management Plan and economic/tourism opportunities that are directly tied to the use of this area. Alternative B would provide a positive impact for recreation.</p> <p>The popularity of natural resource-base recreations areas is growing in Tennessee. I strongly support efforts to meet these growing demands and conserve our state's natural resources for our next generations to enjoy. For any additional questions contact: Kay Vance, Environmental Reviewer, 615-532-0755.</p> <p>TVA Response - Thank you for your comments</p>
Robert E. Freeman Executive Director East Tennessee Development District Knoxville, Tennessee	<p>41. Comments - The East Tennessee Development District has completed its review of the above mentioned proposal, in its role as a regional clearinghouse to review state and federally-assisted projects.</p> <p>ETDD review of the draft environmental assessment has found no conflicts with the plans or programs of the District or other agencies in the region. However, ETDD or other reviewing agencies may wish to comment further at a later time.</p> <p>We appreciate the opportunity to work with you in coordinating project in the region.</p> <p>TVA Response - Thank you for your comment</p>

Name/Organization	Comment and TVA Response
Cynthia K. Dohner USFWS Atlanta, GA 30345	<p>43. Comment - Thank you for your letter of July 2, 2001, requesting that the Fish and Wildlife Services (Service) review the Tennessee Valley Authority's (TVA) Draft Environmental Assessment for the Norris Reservoir Land Management Plan in Anderson, Campbell, Claiborne, Grainger, and Union counties, Tennessee. We believe the document adequately describes the resources within the project area and the proposed actions impacts on these resources. The Service supports Alternative B (Preferred Alternative) for TVA's involvement in the management plan, and believes it would benefit fish and wildlife resources of the area and provide adequate recreational opportunities.</p> <p>We appreciate the opportunity to comment on this project. We look forward to working with you in the future. If you have any questions please contact Mr. Wally Brines, of our Cookeville Tennessee office at (913) 528-6481 ext. 222.</p> <p>TVA Response - <i>Thank you for your comment.</i></p>
Herbert L. Harper SHPO Knoxville, Tennessee	<p>44. Comment - At your request, our office has reviewed the above[referenced Draft Environmental Assessment in accordance with regulations codified at 36 CFR 800 (Federal Register, December 12, 2000, 77698-77739)]. Based on the information provided, and as stated in our previous correspondences, we concur that the project area contains archaeological resources potentially eligible for listing in the national register of Historic Places and should be subjected to Phase 11 archaeological testing prior to commencement of ground-disturbing activities, that have as yet not been surveyed, must be subjected to systematic archaeological survey prior to construction. Until such time this office has rendered a final comment on all phases of this project, your Section 106 obligation under federal law has not been met. Please inform this office if this office if this project is canceled or not funded by the federal agency. Questions and comments may be directed to Jennifer M. Bartlett (615) 741-1588 ext.17</p> <p>TVA Response - <i>Thank you for your comment. TVA's Senior Archaeologist, J. Bennett Graham discussed the Norris Plan with Jennifer Bartlett on Wednesday, July 25. Ms. Bartlett, Federal Compliance Review Archaeologist, agrees that we have met our Section 106 compliance obligations for the Norris Plan.</i></p>

APPENDIX A-4 - LETTERS

The following page contain copies of the original comments in the order received:

1. Carol Forman - recorded in Appendix A-4 table as comment 1.
2. John Young - recorded in Appendix A-4 table as comments 2 through 7.
3. Mr. And Mrs. Ronald and Neva Kitts- recorded in Appendix A-4 table as comment 8.
4. Mr. Michael Nixon - recorded in Appendix A-4 table as comment 9.
5. Mr. George McNeely - recorded in Appendix A-4 table as comment 10.
6. Mr. Davis L. Linn - recorded in Appendix A-4 table as comment 12.
7. Mr. Gary Hickman - recorded in Appendix A-4 table as comment 13 and 14.
8. Tennessee Department of Transportation - recorded in Appendix A-4 table as comment 15.
9. Mr. And Mrs. Specner & May Boardman - recorded in Appendix A-4 table as comment 16 through 19.
10. Mr. Bob Jenkins - recorded in Appendix A-4 table as comment 17 and 18.
11. Barbara A. Walton - recorded in Appendix A-4 table as comment 20 through 24.
12. Mr. Tom Slaker - recorded in Appendix A-4 table as comment 25 and 26
13. Mr. Gordon Early - recorded in Appendix A-4 table as comment 27 through 29
14. Mr. Russell H. Pickard - recorded in Appendix A-4 table as comment 30 and 31.
15. Department of the Army, Nashville district, Corps of engineers - recorded in Appendix A-4 table as comment 32.
16. Charles and Nancy Twonsend - recorded in Appendix A-4 table as comment 33.
17. Claiborne County Chamber of Commerce - recorded in Appendix A-4 table as comment 34.
18. Tennessee Conservation League - recorded in Appendix A-4 table as comment 37 through 39.
19. Tennessee Department of Environment and Conservation - recorded in Appendix A-4 table as comment 40.
20. East Tennessee Development District - recorded in Appendix A-4 table as comment 41.
21. Fish and Wildlife Services - recorded in Appendix A-4 table as comment 43.
22. Tennessee Historical Commission - recorded in Appendix A-4 table as comment 49

1. Carol Forman - recorded in Appendix A-4 table as Comment-1.

Sent: Sunday, July 01, 2001 2:18 PM

To: dbharrell@tva.gov

Subject: NORRIS RESERVOIR LAND MANAGEMENT PLAN

I have read your plan and fully support Alternative B. The amount of time and work put into this report is impressive. The maps and data demonstrate visionary thinking.

On page 26, 3.15. Commitments 1 regarding BMP forest management I think a little clarification would be helpful to explain timber harvesting by TVA.

Are you talking "select cut" or "clear cut"? I have negative thoughts on clear cutting. I would also be interested in what the timber is used for and who would do the harvest.

I received my packet at the Campbell County Chapter of Friends of Norris Lake Watershed.

Carol Forman

2. John Young - recorded in Appendix A-4 table as comments 2 through 7.

**Draft Environmental Assessment and
Proposed Norris Reservoir Land Management Plan
COMMENT CARD**

Parcel Number	Do you agree with the draft allocation?	What allocation do you prefer for this parcel?	Comments
72	NO	SCHOOL HOUSE PT SHOULD HAVE MAINTAINED RD	WE NEED THE ROAD FIXED TO SCHOOL HOUSE PT AND THE PRIMITIVE BOAT LAUNCH THERE IMPROVED
88	NO	CHANGE INT'L RECREATION OR WILDLIFE SHORE LINE TO MANAGEMENT AREA	
87	NO	RECREATION	THE COVE BEHIND SHANGHAI SHOULD BE FOR RECREATION OR WILDLIFE

Other comments:

THERE IS NOT A LAUNCH SITE FROM WHITMAN HOLLOW TO RAINBOW MARINA - THERE IS A PRIMITIVE SITE AT SCHOOL HOUSE PT - BUT YOU HAVE TO HAVE AN ATV. (WHICH SHOULD BE OUTLAWED ALONG ALL SHORELINE)

THERE IS ABSOLUTELY TOO MUCH RESIDENTIAL AREAS IN THE WHOLE AREA FROM RAINBOW MARINA TO SHANGHAI - AND DEER FIELD - COVE POINTE - RACE TRACK BIG CREEK 1-2-3-4 - SAVE THE LAKE SHORE FOR THE FUTURE GENERATIONS & THE PUBLIC. THE LAKE HAS BECOME A CLUTTERED UP AND URBAN UGLIENESS - RAMSHACKLE BOAT HOUSES - CLEAR CUT LAWNS - SEPTIC TANKS ON GOAT CLIFFS - WE NEED MORE GAME HABITAT IMPROVEMENTS (SUCH AS FOOD PLOTS - ALSO THE FIELD IN THE COVE BEHIND SHANGHAI - ALL OF IT SHOULD BE CHANGED TO -

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CONT

COMMENTS continued:

Please attach additional pages as needed.

TO RECREATION - QUITE A FEW PEOPLE USE THAT AREA-FOR CAMPING-FISHING-PICNICING-THERE IS A GOOD ACCESSABLE RD THERE- AND AN PRIMITIVE BOAT LAUNCH FOR SMALL CARTOP BOATS-THE FIELD IS A GOOD GAME FOOD PLAT-AND FOR DUCKS

I CANT SEE WHY TVA COULDNT SPEND SOME MONEY TO BRING A DOZEN AND REWORK SOME OF THE ROADS TO THE RECREATION & GAME MANAGEMENT AREAS

THE COUNTY ROAD DEPT GIVES FREE GRAVEL FOR DRIVEWAYS AND SOMETIMES CHARGES \$10.00 A TRUCK LOAD

MAYBE THERE COULD BE AN ARRANGEMENT MADE BETWEEN TVA AND THEM TO DELIVER GRAVEL FOR

THE ROADS (PS WE WERE PROMISED A BOAT LAUNCH AT SCHOOL HOUSE POINT-BY THE LADY FROM TVA- AT A MEETING BETWEEN CORA AND TWRA AND THE PUBLIC AT JACKSBORO
(SITE FOR GOT AFTER THE STORM SETTLED I GUESS)

fold page along dotted line before mailing

3. Mr. And Mrs. Ronald and Neva Kitts- recorded in Appendix A-4 table as comment 8.

**Draft Environmental Assessment and
Proposed Norris Reservoir Land Management Plan
COMMENT CARD**

<i>Parcel Number</i>	<i>Do you agree with the draft allocation?</i>	<i>What allocation do you prefer for this parcel?</i>	<i>Comments</i>

Other comments:

Concerned regarding enforcement of rules. Plan is good - needed to be updated since 1968.

845-992-0512

604-0376 cel/

515-0360 pgsk

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4. Mr. Michael Nixon - recorded in Appendix A-4 table as comment 9.

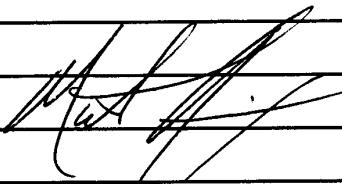
**Draft Environmental Assessment and
Proposed Norris Reservoir Land Management Plan
COMMENT CARD**

<i>Parcel Number</i>	<i>Do you agree with the draft allocation?</i>	<i>What allocation do you prefer for this parcel?</i>	<i>Comments</i>

Other comments:

I like the Alternative B plan that would zone TVA reservoir lands into 7 categories.

You've really put a lot of work into this & it looks good.



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5. Mr. George McNeely - recorded in Appendix A-4 table as comment 10.

**Draft Environmental Assessment and
Proposed Norris Reservoir Land Management Plan
COMMENT CARD**

<i>Parcel Number</i>	<i>Do you agree with the draft allocation?</i>	<i>What allocation do you prefer for this parcel?</i>	<i>Comments</i>

Other comments:

I would like for TVA to create a buffer zone, open to the public, on all of the shorelines around Norris Lake. At present, there are some parts of Norris shoreline that are privately owned; some at different levels from 1020 to 1052. This creates a problem anytime that you go to shore or when fishing.

I would also like for TVA or the different counties to investigate some of the septic systems that exist and that are being installed. I can't imagine how some of these lots can perk when they are largely all rock.

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6. Mr. Davis L. Linn - recorded in Appendix A-4 table as comment 12.

**Draft Environmental Assessment and
Proposed Norris Reservoir Land Management Plan
COMMENT CARD**

<i>Parcel Number</i>	<i>Do you agree with the draft allocation?</i>	<i>What allocation do you prefer for this parcel?</i>	<i>Comments</i>

Other comments:

TVA has sent letters and given permits to construct water-use facilities. Letters tell adjacent property owners where they could place certain items (i.e., fences, etc.). However, TVA never enforces their own rules. There were penalties for people not following TVA rules.

Specifically, concrete block construction (below the 1020') that TVA said had to be removed. That has never happened. Where the docks come out, TVA required that these people must drop their dock on the shoreland at a certain elevation. The adjacent landowners are not complying with this. TVA has never enforced any of their own regulations. Lucyville area is where I am speaking of. Lack of reinforcement on the part of TVA

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COMMENTS continued:

Please attach additional pages as needed.

I support no allocation of commercial development
in Alternative B.

7. Mr. Gary Hickman - recorded in Appendix A-4 table as comment 13 and 14.

**Draft Environmental Assessment and
Proposed Norris Reservoir Land Management Plan
COMMENT CARD**

<i>Parcel Number</i>	<i>Do you agree with the draft allocation?</i>	<i>What allocation do you prefer for this parcel?</i>	<i>Comments</i>
278	Yes	—	Let me know if you ever plan to sell below 1040
279	Yes	—	Restrict camping as impacting sensitive resources

Other comments:

You are doing a great service to the users of Norris Reservoir, both lakefront property owners and remote users. Development (residential) has ballooned over the past several years and concerns me as to potential impacts to water quality and visual scopes, in addition to the crowded nature increasing safety concerns. A maximum number of boats per day would be nice.

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8. Tennessee Department of Transportation - recorded in Appendix A-4 table as comment 15.



STATE OF TENNESSEE
DEPARTMENT OF TRANSPORTATION,
ENVIRONMENTAL PLANNING AND PERMITS DIVISION
SUITE 900, JAMES K. POLK BUILDING
505 DEADERICK STREET
NASHVILLE, TENNESSEE 37243-0334

July 12, 2001

Mr. David Harrell, Planner
Clinch-Powell Wateshed Team
P.O. Box 1589
Norris, Tennessee 37828-1589

SUBJECT: Draft Environmental Assessment - Norris Reservoir Land Management Plan

Dear Mr. Harrell:

After reviewing the Draft Environmental Assessment we have two comments to make:

1. The Norris Reservoir Land Management Plan Maps do not show State Routes. State Routes 61, 170, and 33 are near the study's area and SR 33 actually crosses through Natural Resource Conservation Zone 4 (Panel 3). State Route 33 and the bridge over Norris Reservoir should be noted on the Plan. In order to properly address transportation concerns, roadways and roadway plans should be noted in the Environmental Assessment.

2. In the future, requests to review Land Management Plans would be more appropriately sent for review to TDOT's Planning Division. The request should be sent to Jerry Morehead, Manager, Planning Division, Tennessee Department of Transportation, James K. Polk Building, Suite 900, Nashville, 37243.

If you have any questions, please give me a call at (615) 741-2612.

Very truly yours,

James A. Bryson
James A. Bryson
Transportation Director
EPPD

RECEIVED
JUL 16 2001

9. Spencer & May Boardman - recorded in Appendix A-4 table as comment 16 through 19.

**Draft Environmental Assessment and
Proposed Norris Reservoir Land Management Plan
COMMENT CARD**

<i>Parcel Number</i>	<i>Do you agree with the draft allocation?</i>	<i>What allocation do you prefer for this parcel?</i>	<i>Comments</i>

Other comments:

I would like TVA to consider making a distinction (via definition name or title) between "Developed" "Recreation" (zone 6) and "informal Recreation" activities as defined in zone 4. One type of recreation is the zone title while informal recreation is buried within the text of Natural Resource Conservation. I would like to see the word Developed, placed into the zone 6 definition.

I would like TVA to place a small locator map on each map panel. It would help the user find where in the world they are if they are not familiar with the reservoir.

[See Abstract:] when discussing Alt. A (No Action) I didn't and page 7

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I realize that TVA had a published or existing land management plan for Norris Reservoir. I don't think the public understands or can make the linkage between what we call a "forecast system" map and what we now call a land management plan. Need to make this concept more clear via defining what a forecast system is and what it's not! If people ask to see the no action plan, what are you going to show them?

Put me down for one of the citizens who would like for TVA to return to the idea of including full disclosure of why the allocations were made (by parcel) and a brief word picture of the parcel descriptions made available within the plan documents. It looks like we want to hide something instead of saving paper and printing costs.

Can the planning team provide citizens with a ^{written} record of the allocation decisions with some type of matrix to show the capability and suitability analysis for why the team justified the parcel for a given allocation? Are narrative justification packages available for citizens if requested five years from now? Will TVA be able to provide good rationale for their decisions if questioned about its planning process?

COMMENTS continued:

Please attach additional pages as needed.

please see attached sheet and copy of the
summary for additional comments.)

Thanks,

Spencer and May

Additional Notes: It would be helpful to older
citizens (like me) if TVA would place the actual
numbers within parentheses adjacent to the
1-800-TVA-LAND (882-5263)

The meeting (open house) was very well done - sorry more
didn't show up. The Norris Reservoir Fact Sheet is very
informative and is a great communications piece.

Great Job!!

10. Mr. Bob Jenkins - recorded in Appendix A-4 table as comment 17 and 18.

**Draft Environmental Assessment and
Proposed Norris Reservoir Land Management Plan
COMMENT CARD**

<i>Parcel Number</i>	<i>Do you agree with the draft allocation?</i>	<i>What allocation do you prefer for this parcel?</i>	<i>Comments</i>

Other comments:

Alternative B - excellent! Great job David!
Shoreline Protection (Pg. 7) - some major
consideration should be given to prevention
of erosion from banks & prevent silting,
(maybe is addressed elsewhere)
To gain a better partnership with land owners,
consider specific actions which would be tax
deductible, e.g. rip rap on bank. These would
be actions which serve a direct environmental benefit -
saves the cost to TVA/govt. & ~~the~~ tax payer
a small return on investment.

Recreation - consider get ski zones

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11. Barbara A. Walton - recorded in Appendix A-4 table as comment 20 through 24.

85 N. Claymore Lane
Oak Ridge, TN 37830
July 18, 2001

David B. Harrell
Clinch/Powell Watershed Team
Post Office Box 1589
Norris, TN 37828

Subject: Draft Environmental Assessment (DEA) Norris Reservoir Land Management Plan (LMP)

Dear Mr. Harrell:

I attended the 7/9/01 Open House and learned that Appendix A-1 should have been dated June 2001 and that the LMP is still proposed not final. It refers to itself as the Norris Plan; the DEA also uses the term "proposed plan" on page 1, the "proposed Norris Plan" on page 9 and the "draft Norris Plan" on page 19. Please use the same name throughout.

Please include the panel numbers in the parcel information (Section 5.1 Norris Plan and Appendix A-3) and give an outline of the 4 panels on Fig. 1-1 of the DEA to enable easier use of the material provided.

The Norris Dam Reservation Tactical Plan (Appendix B-1) is labeled "Draft June 2000"; is this correct? Please provide the "attached map" discussed throughout.

Please update the census information provided on page 125. On page 119, a 10-year planning horizon is discussed; please state the time frame of the Norris Plan.

I am very much in favor of Alternative B and commend the teams' effort. I suggest the following changes in parcel zone designation:

1. Parcel 6 should be divided between zones 2 and 3. Three of the 8 significant ecological sites given on pages 59 and 60 are in parcel 6. The other 5 are in parcels designated zone 3. This should also be highlighted in the parcel information (Section 5.1 Norris Plan and Appendix A-3).
2. Table 3-3 on page 48 should indicate gray bats as found (see Norris Dam Cave, page 60).
3. Parcel 222 is the only wetland discussed in section 3.5.1 not designated as zone 3. This information should be summarized in the parcel information.
4. Parcel 327 discussed on the top of page 64 is either a wrong number or should be included in parcel information.

Please include me in your distribution of the final EA and LMP.

Sincerely,



Barbara A. Walton
bwalton@korrnet.org
(865) 482-5652

**Draft Environmental Assessment and
Proposed Norris Reservoir Land Management Plan
COMMENT CARD**

<i>Parcel Number</i>	<i>Do you agree with the draft allocation?</i>	<i>What allocation do you prefer for this parcel?</i>	<i>Comments</i>
6	No	2 and 3	divide
222	No	3	

Other comments:

see letter

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The FINAL Environmental Assessment (FEA) and Land Management Plan

12. Mr. Tom Slaker - recorded in Appendix A-4 table as comment 25 and 26

From: Tom Slanker [mailto:t.slanker@reps-resource.com]

Sent: Wednesday, July 18, 2001 2:27 PM

To: dbharrell@tva.gov

Cc: Tom Slanker

Subject: Attn. David B. Harrell, Norris Land Mgmt Plan

I am a property owner in the Norris Pointe development on Davis Creek, Powell River. I have a few comments after reading the draft.

- 1) 3.12 "Other Issues", has any reviewed the effects of light pollution on the habitat? One of the splendors of the lake is looking at the stars at night. If residential, commerical, and public properties use more light than is required, it will be like living in a large city. Is it to late to discuss this issue? If so, can we put together a suggestive guideline for residential, commercial and government to follow?
- 2) 3.15.5 Commitments - you discuss Davis Creek. What are they?
- 3) Map of Alternate "B". I can review most CAD files. Can you E-mail (zip) me only the Davis Creek and upper Powell river section? Or mail a copy to Tom Slanker, 1336 Grace Ave., Cincinnati, OH. 45208. TomSlanker@earthlink.net

13. Mr. Gordon Early - recorded in Appendix A-4 table as comment 27 through 29

From: Ganddearly@aol.com [mailto:Ganddearly@aol.com]

Sent: Tuesday, July 17, 2001 9:29 AM

To: dbharrell@tva.gov

Subject: Norris Reservoir Land Management Plan

David,

I have looked over your draft and I personally think your Alternative B is a big improvement over what we have now. I have a question concerning 3.15.1 on Page 26. Why is the maximum permitted timber harvest 20 acres? This sounds rather large to me for property in proximity to Norris Lake.

We will be having a chapter board meeting this evening, and I plan to solicit comments on the plan from the other board members. We may have some additional questions for you.

Overall, I personally like your draft very much. The main thing I like is the large increases you recommend in Sensitive Resource Management and Natural Resource Conservation zones while keeping recreation about where it is now and prohibiting industrial use.

Gordon Early
FNLW-Campbell Co. Chapter

14. Mr. Russell H. Pickard - recorded in Appendix A-4 table as comment 30 and 31.

Comments to Draft Environmental Assessment
Norris Reservoir
Land Management Plan June 2001

3.12 Other Issues
312.2 Noise

"Potential community noise effects will be evaluated for this EA"----pertaining to land use----however, there doesn't seem to be any stated concern or reference that addresses "LAKE RELATED" noise such as boats with unmuffled engines that produce unnecessarily high levels of exhaust noise. There appears to be a proliferation of larger and more powerful boats with substantially increased noise levels. These increasing noise levels are not compatible with lake side residents or shore line habitat.

Lakeside noise effects need to be included with any shore noise concerns.

Shore line management and stabilization is an ongoing challenge and shore line erosion is very difficult to control. A large portion of Norris Lake consists of relatively narrow waterways and inlets which are vulnerable to the effects of large wakes created by some large boats. I am concerned about the effect of the increasing size and number of large boats that are operating on Norris Lake. If this trend continues without concern for the effects on shore line erosion, it will become a major force in contributing to the destruction of the erosion sensitive shore line.

Russel H. Rickard

Russel H. Rickard
968 Fox Ridge Lane
Caryville, Tn. 37714
(865) 426-2247

15. Department of the Army, Nashville district, Corps of Engineers - recorded in Appendix A-4 table as comment 32.



REPLY TO
ATTENTION OF:

DEPARTMENT OF THE ARMY
NASHVILLE DISTRICT, CORPS OF ENGINEERS
3701 Bell Road
NASHVILLE, TENNESSEE 37214

E

July 11, 2001

Regulatory Branch

SUBJECT: Draft Environmental Assessment (EA) Norris Reservoir Land Management Plan, June 2001

Mr. Jon Loney, Manager
Environmental Policy & Planning
Tennessee Valley Authority
400 West Summit Hill Drive
Knoxville, Tennessee 37902-1499

Dear Mr. Loney:

This is in response to your July 2, 2001, letter concerning the subject EA.

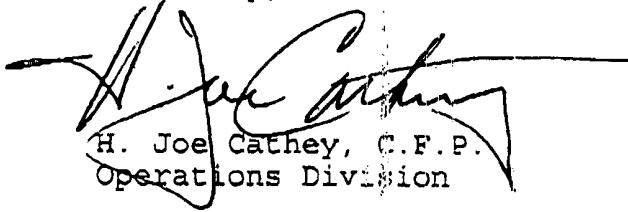
We have reviewed your draft EA and offer the following comments:

- On page 5, last par, the EIS process is inadvertently described as being used for the Norris Land Management Plan. Obviously, the NEPA process relating to EAs and FONSIs will be used by TVA in its decision making process.
- On page 10, Land Use Zone Definitions, section 2, Project Operations, the navigation operations are presented. It is recommended that references to locks and their operations be eliminated from the EA. Same with references to commercial tows. On page 23, par 3.10. Navigation, TVA states there is no commercial navigation on Norris.
- On page 26, par 3.15. Commitments, item 2., this sentence is ambiguous.
- As expected, we prefer Alternative B for TVA implementation.

-2-

We appreciate the opportunity to review this EA. If you have any questions, please contact me at the above address, or telephone (615) 369-7520.

Sincerely,



H. Joe Cathey, C.F.P.
Operations Division

16. Charles and Nancy Twonsend - recorded in Appendix A-4 table as comment 33.

From: NanFBN@aol.com [mailto:NanFBN@aol.com]
Sent: Sunday, July 22, 2001 9:10 PM
To: Harrell, David B.
Subject: Norris Lake Land Management Plan

We have just been made aware of this potential plan on Norris Reservoir. We own land on 188 Dillon Lane, Caryville. Subdivision Lakemont, SD, Lot 36. We have built a vacation home there over the past 5 years. The current resale value is over \$150,000.

It is with great concern that we are emailing you as to the exact effect this Alternative plan B will have on our land and our ability to maintain our property. It is our understanding that Plan B designates our land as parcel 19, Natural Resource Conservation. Does this mean that our lake front property can be open for public camping?? How do we prevent campers from accessing through our property? How do we protect our property as well as our privacy??

According to a map we were sent, property just to the left of ours (facing Lake front) is marked as Parcel 20. Residential access. From what we have read this affords more owner rights as to any public access. How did you determine what is 19 vs.20? For the personal homeowner is one better than the other?

Can you please clarify this plan B for us?

Please note: WE ARE STRONGLY AGAINST ANY PLAN THAT WILL ALLOW THE PUBLIC TO HAVE ACCESS TO THE LAKE FRONT IN FRONT OF OUR PROPERTY. WE DO NOT BELIEVE YOU HAVE THE LEGAL ABILITY TO ALLOW THE PUBLIC TO CAMP BENEATH OUR HOME.

Please respond to our concern as soon as possible. Thank you
Charles & Nancy Terwoord
366 Cherrywood Dr.
Fairborn, OH 45324
937-878-9566

17. Claiborne County Chamber of Commerce - recorded in Appendix A-4 table as comment 34.

Promoting Claiborne County

Claiborne County Chamber of Commerce

3222 HIGHWAY 25E, SUITE 1 • TAZEWELL, TENNESSEE 37879
PHONE (423) 626-4149 FAX (423) 626-1611



July 19, 2001

David Harrell, Planner
Clinch-Powell Watershed Team
P.O. Box 1589
Norris, TN 37828-1589

Dear Mr. Harrell:

On behalf of the representatives from Woodlake, City of Tazewell County Executive and the Claiborne County Chamber of Commerce, I wish to extend our gratitude for each of you taking the time to meet with us on Wednesday, July 18. We certainly enjoyed this opportunity.

As we discussed, the above organizations are requesting that your organization consider our proposals concerning the planned use of parcels # 209 and 211.

Parcel # 209 consists of 65.38 acres and has a zone allocation of 6. This represents recreational use, which Claiborne County obtained a 30 year easement for, many years ago. We are requesting that you continue to leave it a zone 6 and allow us time to further research plans to develop this parcel into a possible 9 hole Junior Pro Golf Course or public park that could include walking trails, picnic areas and other public usage.

Lastly, we are requesting that parcel # 211 be changed from a zone 4 to a zone 6. This would enable us to further consider the plans of a Junior Pro Golf Course on this site. We feel that this parcel would be more suited because of the boundary being with Woodlake Golf Course.

In summary we will be looking into funding, maintenance and all other possibilities that could benefit our county.

Sincerely,

Dennis Shipley
Executive Vice-President/Director

18. Tennessee Conservation League - recorded in Appendix A-4 table as comment 37 through 39.



28 July 2001

Mr. David B. Harrell
Project Leader
Tennessee Valley Authority
Post Office Box 1589
Norris, Tennessee 37828-1589

BY ELECTRONIC MAIL AND U.S. MAIL

Dear Mr. Harrell,

This letter contains the comments of the Tennessee Conservation League (TCL) in response to the Tennessee Valley Authority's (TVA) draft environmental assessment (EA) for the Norris Reservoir Land Management Plan (NRLMP). We thank you for this opportunity to share our views on this matter.

Overall the EA is thorough and we strongly agree with Alternative B. Specifically, we are pleased to see TVA choose an alternative that does not add additional public lands for use as residential, commercial, or industrial properties. We offer only a few questions regarding eight public land parcels described within the EA. The following are our specific comments.

Parcel 188 – We strongly believe that this parcel's designation should be changed to natural resource conservation to (1) better protect the sensitive resource area it surrounds, (2) better offer informal recreational opportunities, and (3) buffer the private lands from the reservoir. Further, by establishing this area for recreation, access to the sensitive resource area would increase, potentially placing it at greater risk to negative impacts.

Parcels 4, 37, 109, and 190 – After looking at these parcels, the League would like to assure that only the acres needed to operate boat ramps, parking areas, and marinas. These parcels are located near good clusters of natural resource conservation and sensitive resource management lands. We ask that the recreation designation for parcels 4, 37, 109, and 190 be reviewed and if a portion of each parcel is not being utilized, placing that portion in an adjacent parcel and changing its designation to natural resource conservation.

Parcel 53 and 176 – We would like to know when the lease for these parcels run out and what happens to them when the lease does expire or is not renewed.

Parcel 77 – We understand the common sense approach of having this parcel listed as recreation, due to its close proximity to the Boy Scout camp. However, knowing scouting, we would like for TVA to reconsider this parcel designation in the following light. We would ask that TVA contact the Boy Scouts of America chapter that operates the camp, and a plan of use be developed for the TVA public land. Once it is established how this land will be used, it may then be more appropriate to designate the area. Until this time, we would recommend that the area be designated natural resource conservation. Such a designation should not interfere with typical scouting activities, and it offers the opportunity for a better-protected shoreline.

Again, thank you for this opportunity to comment on this draft EA. We look forward to your response regarding our specific suggestions.

Respectfully yours,

Michael A. Butler
Director of Conservation

19. Tennessee Department of Environment and Conservation - recorded in Appendix A-4 table as comment 40.



STATE OF TENNESSEE
DEPARTMENT OF ENVIRONMENT AND CONSERVATION

July 30, 2001 401 Church Street
Nashville, Tennessee 37243

Mr. David Harrell, Planner
Clinch-Powell Watershed Team
Tennessee Valley Authority
P. O. Box 1589
Norris, TN 37828-1589

Dear Mr. Harrell:

Thank you for the opportunity to review the Norris Reservoir Land Management Plan and Draft and Environmental Assessment (DEA) for potential impacts on recreation resources. If Alternative B is implemented, our division anticipates that this project will have a tremendous quality of life benefit to the residents of the Norris Reservoir region and the many visitors to the area. It is felt that a small decrease of 100 acres in Alternative B would have very little impact on recreation opportunities region. In addition, the project could provide substantial improvements to ensure the future informal and dispersed recreation opportunities of the area for fishing, boating, hunting, wildlife viewing, camping, picnicking, trails, and varied water related recreation activities.

Tennessee's 1995-1999 State Recreation Plan clearly shows that habitat protection and river and lake access and related lake activities are a high priority for the East Tennessee Planning Region as well as the neighboring Upper East Tennessee Planning Region. The proposal to improve the long-term use of Norris Reservoir Land Management Plan will help meet the objectives of this state policy plan. Areas of special consideration that this project could improve include: quality boat access, fishing, wildlife observation, camping and lake recreation activities and hunting. Furthermore, the proposed alternative B would provide an important resource for the State of Tennessee to ensure the long-term viability of the Norris Reservoir Land Management Plan and economic/tourism opportunities that are directly tied to the use of this area. Alternative B would provide a positive impact for recreation.

The popularity of natural resource-based recreation areas is growing in Tennessee. I strongly support efforts to meet these growing demands and conserve our state's natural resources for our next generations to enjoy. For any additional questions contact: Kay Vance, Environmental Reviewer, 615-532-0755.

Sincerely,
A handwritten signature in black ink, appearing to read "Joyce H. Hoyle".
Joyce H. Hoyle, CLP
Director

20. East Tennessee Development District - recorded in Appendix A-4 table as comment 41.



August 1, 2001

Mr. Jon M. Loney, Manager
NEPA Administration
Environmental Policy & Planning
Tennessee Valley Authority
400 West Summit Hill Drive
Knoxville, TN 37902-1499

Dear Mr. Loney:

SUBJECT: Result of Regional Review
Tennessee Valley Authority - Draft Environmental Assessment, Norris Reservoir
Management Plan, Campbell, Claiborne, Grainger and Union Counties

The East Tennessee Development District has completed its review of the above mentioned proposal, in its role as a regional clearinghouse to review state and federally-assisted projects.

ETDD review of the draft environmental assessment has found no conflicts with the plans or programs of the District or other agencies in the region. However, ETDD or other reviewing agencies may wish to comment further at a later time.

We appreciate the opportunity to work with you in coordinating projects in the region.

Sincerely,

A handwritten signature in black ink, appearing to read "Robert E. Freeman".

Robert E. Freeman
Executive Director

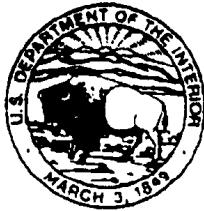
REF/tc

cc Mr. David Harrell, Clinch-Powell Watershed Team, Norris

RECEIVED
AUG 02 2001

5616 Kingston Pike P.O. Box 19806 Knoxville, TN 37939-2806
PHONE: (865)584-8553 FAX: (865)584-5159
E-MAIL: easttndevd@aol.com

21. U.S. Fish and Wildlife Services - recorded in Appendix A-4 table as comment 43.



United States Department of the Interior

FISH AND WILDLIFE SERVICE

1875 Century Boulevard
Atlanta, Georgia 30345

JUL 31 2001

In Reply Refer To:
FWS/R4/ES

JUL 26 2001

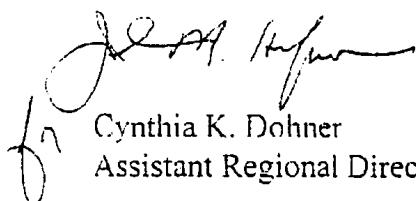
Mr. Jon M. Loney, NEPA Administration
Environmental Policy and Planning
Tennessee Valley Authority
400 West Summit Hill Drive
Knoxville, Tennessee 37902-1499

Dear Mr. Loney:

Thank you for your letter of July 2, 2001, requesting that the Fish and Wildlife Service (Service) review the Tennessee Valley Authority's (TVA) Draft Environmental Assessment for the Norris Reservoir Land Management Plan in Anderson, Campbell, Claiborne, Grainger, and Union counties, Tennessee. We believe the document adequately describes the resources within the project area and the proposed action's impact on these resources. The Service supports Alternative B (Preferred Alternative) for TVA's involvement in the land management plan, and believes it would benefit fish and wildlife resources of the area and provide adequate recreational opportunities.

We appreciate the opportunity to comment on this project. We look forward to working with you in the future. If you have any questions please contact Mr. Wally Brines, of our Cookeville, Tennessee office at (913) 528-6481 ext. 222.

Sincerely yours,


Cynthia K. Dohner
Assistant Regional Director

22. Tennessee Historical Commission - recorded in Appendix A-4 table as comment 49



TENNESSEE HISTORICAL COMMISSION
DEPARTMENT OF ENVIRONMENT AND CONSERVATION
2941 LEBANON ROAD
NASHVILLE, TN 37243-0442
(615) 532-1550

July 18, 2001

Mr. Jon Loney
Tennessee Valley Authority
400 West Summit Hill Drive
Knoxville, Tennessee 37902-1499

RE: TVA, DRAFT ENVIRONMENTAL ASSESSMENT, NORRIS RESERVOIR LAND MGMT
PLAN, UNINCORPORATED, MULTI COUNTY.

Dear Mr. Loney:

At your request, our office has reviewed the above-referenced Draft Environmental Assessment in accordance with regulations codified at 36 CFR 800 (Federal Register, December 12, 2000, 77698-77739). Based on the information provided, and as stated in our previous correspondence, we concur that the project area contains archaeological resources potentially eligible for listing in the National Register of Historic Places and should be subjected to Phase II archaeological testing prior to commencement of ground-disturbing activities. In addition portions of the project that will be subjected to ground-disturbing activities, that have as yet not been surveyed, must be subjected to systematic archaeological survey prior to construction.

Until such time as this office has rendered a final comment on all phases of this project, your Section 106 obligation under federal law has not been met. Please inform this office if this project is canceled or not funded by the federal agency. Questions and comments may be directed to Jennifer M. Bartlett (615) 741-1588, ext. 17.

Your cooperation is appreciated.

Sincerely,

A handwritten signature in black ink that reads "Herbert L. Harper".

Herbert L. Harper
Executive Director and
Deputy State Historic
Preservation Officer

HLH/jmb